CITY OF LOS ANGELES CALIFORNIA





Arleta Neighborhood Council

9300 Laurel Canyon. 2nd Floor Arleta, CA 91331

www.arletanc.org

Special combined Arleta Neighborhood Council (ANC) Board Meeting and CIC Committee Meeting Agenda Tuesday, September 5, 2023 at 6:30 p.m.

Location of meeting: Osborne Neighborhood Church, Fellowship Hall, 13501 Osborne St., Arleta, CA 91331

Notice to Paid Representatives – If you are compensated to monitor, attend, or speak at this meeting, City law may require you to register as a lobbyist and report your activity. See Los Angeles Municipal Code Section 48.01 et seq. More information is available at ethics.lacity.org/lobbying. For assistance, please contact the Ethics Commission at (213) 977-1960 or ethics.commission@lacity.org

The City's Neighborhood Council system enables civic participation for all Angelinos and serves as a voice for improving government responsiveness to local communities and their needs. We are an advisory body to the City of Los Angeles, comprised of volunteer stakeholders who are devoted to the mission of improving our communities and bringing government closer to us. In keeping with the ANC bylaws, the chair does not vote unless it affects the outcome.

- I. Call to Order, Roll Call, and Pledge of Allegiance
- II. President's Report

Executive ANC Members

Raymond Duran, President

Brian Patton, Treasurer

Burton Hunter, Vice President Margaret Shoemaker, Secretary

III. General Public Comments on Items Not Listed on Agenda - California State Law (the Brown Act) requires PUBLIC COMMENT to be a NON-DISCUSSION PERIOD (Two minutes /per Speaker)

Board Business

- I. Possible Motion/Discussion/Vote to approve to fill each of the following open ANC Board seats:
 - A.) At Large Representative (2)
 - B.) Senior Representative (1)
 - C.) School Representative (1)
 - D.) Youth Representative (1)
- II. Possible Motion/Discussion/Vote to re-elect/elect ANC Board Officers
 - A.) President,
 - B.) Vice President,
 - C.) Secretary
 - D.) Treasurer
- **III.** Possible Motion/Discussion/Vote on approval of the **ANC Minutes** for the last General Board Meeting and any other prior meetings not yet approved.
- IV. Possible Motion/Discussion/Vote on approval of any **financial statements**, including the Monthly Expenditure Report (M.E.R.) or other ongoing monthly financial documents prepared by the Treasurer which have not yet been approved.

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Executive ANC Members

Raymond Duran, President Burton Hunter, Vice President Margaret Shoemaker, Secretary Brian Patton, Treasurer





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- V. Discussion and possible recommendations to the ANC Board regarding Council File 23-1200-S130 Amendment to the letter of support for reconsideration of Jamie York to serve on the City Ethics Commission.
- VI. Discussion and possible recommendations to the ANC Board regarding ACA 1
 - Relative to the **State of California Assembly Constitutional Amendment 1** for lowering the voter approval threshold of <u>two-thirds majority of the electors</u> to a <u>55% approval threshold</u> in order for a local government or special district to levy a tax.
- VII. Possible Motion/Discussion/Vote and recommendations to the ANC Board regarding appointment of Burton Hunter as ANC's primary, voting representative to **Los Angeles Neighborhood Council Coalition (LANCC)**.
- VIII. Possible Motion/Discussion/Vote and recommendations for ANC to be present and have a community outreach booth present at the **Whiteman Air Fair & Career Day**, on Saturday, October 7th, 2023, 10 am 4 pm. This is a free event, open to the public. There is **no fee** required from us to participate with an easy-up and table at this event.
 - IX. Possible Motion/Discussion/Vote and recommendations to approve the spending of up to \$500. to purchase water, candy and snacks for the annual **Branford Park family Halloween program** on the date of their event in October 2023. This event is put on for free as an outreach to families in our community.
 - X. Possible Motion/Discussion and recommendations to approve to spend up to \$15,000 for a Community Outreach Event with a focus to honor our "First Responders", with a tentative date of Saturday November 4th, 10 a.m.-2:00 p.m.
 - **XI.** Committee Reports
- XII. Announcements
- XIII. Adjournment

Time allocations for agenda items are approximate and may be shortened or lengthened at the discretion of the Chairperson.

PUBLIC INPUT AT NEIGHBORHOOD COUNCIL MEETINGS: The public is requested to fill out a "Speaker Card" to address the Board on any agenda item before the Board acts on an item. Comments from the public on other matters not appearing on the agenda that are within the Board's jurisdiction will be heard during the General Public Comment period. Please note that under the Brown Act, the Board is prevented from acting on a matter that you bring to its attention during the General Public Comment period; however, the issue raised by a member of the public may become the subject of a future Board meeting. Public comment is limited to 2 minutes /per speaker, unless adjusted by the presiding officer of the Board.

PUBLIC POSTING OF AGENDAS – ANC agendas are posted for public review as follows:

- http://www.arletanc.org/
- Beachy Elementary 9757 Beachy Ave., Arleta, CA
- Branford Park 13310 Branford St., Arleta, CA
- https://lacity.gov/government/calendar/neighborhood-council-meetings#isSearch=true&search=Arleta
- You can also receive our agendas via email by subscribing to L.A. City's Early Notification System at: https://lacity.gov/government/subscribe-agendas

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THE AMERICAN WITH DISABILITIES ACT – As a covered entity under Title II of the Americans with Disabilities Act, the City of Los Angeles does not discriminate based on disability and upon request, will provide reasonable accommodations to ensure equal access to its programs, services and activities. Sign language interpreters, assistive listening devices and other auxiliary aids and/or services, may be provided upon request. To ensure availability of services, please make your request at least 3 business days (72 hours) prior to the meeting you wish to attend by contacting Raymond Duran, Board President at email rduran@arletanc.org

PUBLIC ACCESS OF RECORDS – In compliance with Government Code Section 54957.5, non-exempt writings that are distributed to a majority or all of the Board in advance of a meeting may be viewed at 9300 Laurel Canyon Blvd., Arleta, California, at our website: www.arletanc.org or at the scheduled meeting. In addition, if you would like a copy of any record related to an item on the agenda, please contact Raymond Duran, Board President, at email rduran@arletanc.org

RECONSIDERATION AND GRIEVANCE PROCESS – For information on the ANC's process for board action reconsideration, stakeholder grievance policy, or any other procedural matters related to this Council, please consult the ANC Bylaws. The Bylaws are available to be seen at our Board meetings and our website www.arletanc.org

AMENDED IN ASSEMBLY JULY 13, 2023 AMENDED IN ASSEMBLY MAY 30, 2023

CALIFORNIA LEGISLATURE—2023-24 REGULAR SESSION

Assembly Constitutional Amendment

No. 1

Introduced by Assembly Members Aguiar-Curry, Berman, and Haney Haney, Lee, and Wicks

(Principal coauthor: Senator Wiener)

(Coauthors: Assembly Members Addis, Arambula, Bennett, Boerner, Bryan, Juan Carrillo, Friedman, Garcia, Grayson, Hart, Holden, Jackson, Kalra, Lowenthal, McCarty, Stephanie Nguyen, Ortega, Luz Rivas, Robert Rivas, Blanca Rubio, Santiago, Ting, Villapudua, Ward, and Wood) Weber, Wilson, Wood, and Zbur)

December 5, 2022

Assembly Constitutional Amendment No. 1—A resolution to propose to the people of the State of California an amendment to the Constitution of the State, by amending Sections 1 and 4 of Article XIII A thereof, by amending Section 2 of, and by adding Section 2.5 to, Article XIII C thereof, by amending Section 3 of Article XIII D thereof, and by amending Section 18 of Article XVI thereof, relating to local finance.

LEGISLATIVE COUNSEL'S DIGEST

- ACA 1, as amended, Aguiar-Curry. Local government financing: affordable housing and public infrastructure: voter approval.
- (1) The California Constitution prohibits the ad valorem tax rate on real property from exceeding 1% of the full cash value of the property, subject to certain exceptions.

This measure would create an additional exception to the 1% limit that would authorize a city, county, city and county, or special district

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to levy an ad valorem tax to service bonded indebtedness incurred to fund the construction, reconstruction, rehabilitation, or replacement of public infrastructure, affordable housing, or permanent supportive housing, or the acquisition or lease of real property for those purposes, if the proposition proposing that tax is approved by 55% of the voters of the city, county, or city and county, or special district, as applicable, and the proposition includes specified accountability requirements. The measure would specify that these provisions apply to any city, county, city and county, or special district measure imposing an ad valorem tax to pay the interest and redemption charges on bonded indebtedness for these purposes that is submitted at the same election as this measure.

(2) The California Constitution conditions the imposition of a special tax by a local government upon the approval of $\frac{1}{2}$ of the voters of the local government voting on that tax.

This measure would authorize a local government to impose, extend, or increase a sales and use tax or transactions and use tax imposed in accordance with specified law or a parcel tax, as defined, for the purposes of funding the construction, *reconstruction*, rehabilitation, or replacement of public infrastructure, affordable housing, or permanent supportive housing housing, or the acquisition or lease of real property for those purposes, if the proposition proposing that tax is approved by a majority vote of the membership of the governing board of the local government and by 55% of its voters voting on the proposition and the proposition includes specified accountability requirements. This measure would also make conforming changes to related provisions. The measure would specify that these provisions apply to any local measure imposing, extending, or increasing a sales and use tax, transactions and use tax, or parcel tax for these purposes that is submitted at the same election as this measure.

(3) The California Constitution prohibits specified local government agencies from incurring any indebtedness exceeding in any year the income and revenue provided in that year, without the assent of $\frac{2}{3}$ of the voters and subject to other conditions. In the case of a school district, community college district, or county office of education, the California Constitution permits a proposition for the incurrence of indebtedness in the form of general obligation bonds for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities, to be adopted

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upon the approval of 55% of the voters of the district or county, as appropriate, voting on the proposition at an election.

This measure would expressly prohibit a special district, other than a board of education or school district, from incurring any indebtedness or liability exceeding any applicable statutory limit, as prescribed by the statutes governing the special district. The measure would also similarly require the approval of 55% of the voters of the city, county, city and county, or special district, as applicable, to incur bonded indebtedness, exceeding in any year the income and revenue provided in that year, that is in the form of general obligation bonds issued to fund the construction, reconstruction, rehabilitation, or replacement of public infrastructure, affordable housing, or permanent supportive housing projects, if the proposition proposing that bond includes specified accountability requirements. The measure would specify that this 55% threshold applies to any proposition for the incurrence of indebtedness by a city, county, city and county, or special district for these purposes that is submitted at the same election as this measure.

Vote: ²/₃. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

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- 1 Resolved by the Assembly, the Senate concurring, That the
- 2 Legislature of the State of California at its 2023-24 Regular
- 3 Session commencing on the fifth day of December 2022, two-thirds
- 4 of the membership of each house concurring, hereby proposes to
- 5 the people of the State of California, that the Constitution of the 6 State be amended as follows:
 - First—That Section 1 of Article XIII A thereof is amended to read:
 - SECTION 1. (a) The maximum amount of any ad valorem tax on real property shall not exceed 1 percent of the full cash value of that property. The 1 percent tax shall be collected by the counties and apportioned according to law to the districts within the counties.
 - (b) The limitation provided for in subdivision (a) shall not apply to ad valorem taxes or special assessments to pay the interest and redemption charges on any of the following:
 - (1) Indebtedness approved by the voters before July 1, 1978.
- 18 (2) Bonded indebtedness to fund the acquisition or improvement 19 of real property approved on or after July 1, 1978, by two-thirds
- 20 of the votes cast by the voters voting on the proposition.

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- (3) Bonded indebtedness incurred by a school district, community college district, or county office of education for the construction, reconstruction, rehabilitation, or replacement of school facilities, including the furnishing and equipping of school facilities, or the acquisition or lease of real property for school facilities, approved by 55 percent of the voters of the district or county, as appropriate, voting on the proposition on or after November 8, 2000. This paragraph shall apply only if the proposition approved by the voters and resulting in the bonded indebtedness includes all of the following accountability requirements:
 - (A) A requirement that the proceeds from the sale of the bonds be used only for the purposes specified in this paragraph, and not for any other purpose, including teacher and administrator salaries and other school operating expenses.
 - (B) A list of the specific school facilities projects to be funded and certification that the school district board, community college board, or county office of education has evaluated safety, class size reduction, and information technology needs in developing that list.
 - (C) A requirement that the school district board, community college board, or county office of education conduct an annual, independent performance audit to ensure that the funds have been expended only on the specific projects listed.
 - (D) A requirement that the school district board, community college board, or county office of education conduct an annual, independent financial audit of the proceeds from the sale of the bonds until all of those proceeds have been expended for the school facilities projects.
 - (4) (A) Bonded indebtedness incurred by a city, county, city and county, or special district for the construction, reconstruction, rehabilitation, or replacement of public infrastructure, affordable housing, or permanent supportive housing for persons at risk of chronic homelessness, including persons with mental illness, or the acquisition or lease of real property for public infrastructure, affordable housing, or permanent supportive housing for persons at risk of chronic homelessness, including persons with mental illness, approved by 55 percent of the voters of the city, county, city and county, or special district, as appropriate, voting on the proposition on or after the effective date of the measure adding

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this paragraph. This paragraph shall apply only if the proposition approved by the voters and resulting in the bonded indebtedness includes all of the following accountability requirements:

- (i) A requirement that the proceeds from the sale of the bonds be used only for the purposes specified in this paragraph, and not for any other purpose, including city, county, city and county, or special district employee salaries and other operating expenses.
- (ii) The specific local program or ordinance through which projects will be funded and a certification that the city, county, city and county, or special district has evaluated alternative funding sources.
- (iii) A requirement that the city, county, city and county, or special district conduct an annual, independent performance audit to ensure that the funds have been expended pursuant to the local program or ordinance specified in clause (ii).
- (iv) A requirement that the city, county, city and county, or special district conduct an annual, independent financial audit of the proceeds from the sale of the bonds until all of those proceeds have been expended for the public infrastructure or affordable housing projects, as applicable.
- (v) A requirement that the city, county, city and county, or special district post the audits required by clauses (iii) and (iv) in a manner that is easily accessible to the public.
- (vi) A requirement that the city, county, city and county, or special district appoint a citizens' oversight committee to ensure that bond proceeds are expended only for the purposes described in the measure approved by the voters.
 - (B) For purposes of this paragraph:
- (i) "Affordable housing" shall include housing developments, or portions of housing developments, that provide workforce housing affordable to households earning up to 150 percent of countywide median income, and housing developments, or portions of housing developments, that provide housing affordable to lower, low-, or very low income households, as those terms are defined in state law.
- (ii) "At risk of chronic homelessness" includes, but is not limited to, persons who are at high risk of long-term or intermittent homelessness, including persons with mental illness exiting institutionalized settings, including, but not limited to, jail and mental health facilities, who were homeless prior to admission,

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transition age youth experiencing homelessness or with significant
barriers to housing stability, and others, as defined in program
guidelines.

- (iii) "Permanent supportive housing" means housing with no limit on length of stay, that is occupied by the target population, and that is linked to onsite or offsite services that assist residents in retaining the housing, improving their health status, and maximizing their ability to live and, when possible, work in the community. "Permanent supportive housing" includes associated facilities, if those facilities are used to provide services to housing residents.
- (iv) "Public infrastructure" shall include, but is not limited to, projects that provide any of the following:
 - (I) Water or protect protection of water quality.
- 15 (II) Sanitary sewer.

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- (III) Treatment of wastewater or reduction of pollution from stormwater runoff.
- (IV) Protection of property from impacts of sea level rise.
- 19 (V) Parks and recreation facilities.
- 20 (VI) Open space.
- 21 (VII) Improvements to transit and streets and highways.
- 22 (VIII) Flood control.
 - (IX) Broadband internet access service expansion in underserved areas.
 - (X) Local hospital construction.
 - (XI) Public safety buildings or facilities, equipment related to fire suppression, emergency response equipment, or interoperable communications equipment for direct and exclusive use by fire, emergency response, policy, police, or sheriff personnel.
 - (XII) Public library facilities.
 - (v) "Special district" has the same meaning as provided in subdivision (c) of Section 1 of Article XIII C and specifically includes a transit district, a regional transportation commission, and an association of governments, except that "special district" does not include a school district, redevelopment agency, or successor agency to a dissolved redevelopment agency.
 - (C) This paragraph shall apply to any city, county, city and county, or special district measure imposing an ad valorem tax to pay the interest and redemption charges on bonded indebtedness

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for those purposes described in this paragraph that is submitted at the same election as the measure adding this paragraph.

- (c) (1) Notwithstanding any other provisions of law or of this Constitution, a school district, community college district, or county office of education may levy a 55-percent vote ad valorem tax pursuant to paragraph (3) of subdivision (b).
- (2) Notwithstanding any other provisions of law or this Constitution, a city, county, city and county, or special district may levy a 55-percent vote ad valorem tax pursuant to paragraph (4) of subdivision (b).
- Second—That Section 4 of Article XIII A thereof is amended to read:
- SEC. 4. Except as provided by Section 2.5 of Article XIII C, a city, county, or special district, by a two-thirds vote of its voters voting on the proposition, may impose a special tax within that city, county, or special district, except an ad valorem tax on real property or a transactions tax or sales tax on the sale of real property within that city, county, or special district.
- Third—That Section 2 of Article XIII C thereof is amended to read:
- SEC. 2. Notwithstanding any other provision of this Constitution:
- (a) Any tax imposed by a local government is either a general tax or a special tax. A special district or agency, including a school district, has no authority to levy a general tax.
- (b) A local government may not impose, extend, or increase any general tax unless and until that tax is submitted to the electorate and approved by a majority vote. A general tax is not deemed to have been increased if it is imposed at a rate not higher than the maximum rate so approved. The election required by this subdivision shall be consolidated with a regularly scheduled general election for members of the governing body of the local government, except in cases of emergency declared by a unanimous vote of the governing body.
- (c) Any general tax imposed, extended, or increased, without voter approval, by any local government on or after January 1, 1995, and before the effective date of this article, may continue to be imposed only if that general tax is approved by a majority vote of the voters voting in an election on the issue of the imposition,

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following conditions are met:

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read:

which election shall be held no later than November 6, 1996, and in compliance with subdivision (b).

(d) Except as provided by Section 2.5, a local government may not impose, extend, or increase any special tax unless and until that tax is submitted to the electorate and approved by a two-thirds vote. A special tax is not deemed to have been increased if it is imposed at a rate not higher than the maximum rate so approved. Fourth—That Section 2.5 is added to Article XIII C thereof, to

SEC. 2.5. (a) The imposition, extension, or increase of a sales and use tax imposed in accordance with the Bradley-Burns Uniform Local Sales and Use Tax Law (Part 1.5 (commencing with Section 7200) of Division 2 of the Revenue and Taxation Code) or a successor law, a transactions and use tax imposed in accordance with the Transactions and Use Tax Law (Part 1.6 (commencing with Section 7251) of Division 2 of the Revenue and Taxation Code) or a successor law, or a parcel tax imposed by a local government for the purpose of funding the construction, reconstruction, rehabilitation, or replacement of public infrastructure, affordable housing, or permanent supportive housing for persons at risk of chronic homelessness, including persons with mental illness, or the acquisition or lease of real property for public infrastructure, affordable housing, or permanent supportive housing for persons at risk of chronic homelessness, including persons with mental illness, is subject to approval by 55 percent of the voters in the local government voting on the proposition, if both of the

- (1) The proposition is approved by a majority vote of the membership of the governing board of the local government.
- (2) The proposition contains all of the following accountability requirements:
- (A) A requirement that the proceeds of the tax only be used for the purposes specified in the proposition, and not for any other purpose, including general employee salaries and other operating expenses of the local government.
- (B) The specific local program or ordinance through which projects will be funded and a certification that the city, county, city and county, or special district has evaluated alternative funding sources.

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(C) A requirement that the local government conduct an annual, independent performance audit to ensure that the proceeds of the special tax have been expended pursuant to the local program or ordinance specified in subparagraph (B).

- (D) A requirement that the local government conduct an annual, independent financial audit of the proceeds from the tax during the lifetime of that tax.
- (E) A requirement that the local government post the audits required by subparagraphs (C) and (D) in a manner that is easily accessible to the public.
- (F) A requirement that the local government appoint a citizens' oversight committee to ensure the proceeds of the special tax are expended only for the purposes described in the measure approved by the voters.
- (b) For purposes of this section, the following terms have the following meanings:
- (1) "Affordable housing" shall include housing developments, or portions of housing developments, that provide workforce housing affordable to households earning up to 150 percent of countywide median income, and housing developments, or portions of housing developments, that provide housing affordable to lower, low-, or very low income households, as those terms are defined in state law.
- (2) "At risk of chronic homelessness" includes, but is not limited to, persons who are at high risk of long-term or intermittent homelessness, including persons with mental illness exiting institutionalized settings, including, but not limited to, jail and mental health facilities, who were homeless prior to admission, transition age youth experiencing homelessness or with significant barriers to housing stability, and others, as defined in program guidelines.
- (3) "Permanent supportive housing" means housing with no limit on length of stay, that is occupied by the target population, and that is linked to onsite or offsite services that assist residents in retaining the housing, improving their health status, and maximizing their ability to live and, when possible, work in the community. "Permanent supportive housing" includes associated facilities, if those facilities are used to provide services to housing residents.

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(4) "Local government" has the same meaning as provided in subdivision (b) of Section 1 of this article and specifically includes a transit district, a regional transportation commission, and an association of governments.

- (5) "Public infrastructure" shall include, but is not limited to, the projects that provide any of the following:
 - (A) Water or protect protection of water quality.
- (B) Sanitary sewer.
- 9 (C) Treatment of wastewater or reduction of pollution from 10 stormwater runoff.
 - (D) Protection of property from impacts of sea level rise.
- 12 (E) Parks and recreation facilities.
- 13 (F) Open space. 14 (G) Improvement

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- (G) Improvements to transit and streets and highways.
- 15 (H) Flood control.
 - (I) Broadband internet access service expansion in underserved areas.
 - (J) Local hospital construction.
 - (K) Public safety buildings or facilities, equipment related to fire suppression, emergency response equipment, or interoperable communications equipment for direct and exclusive use by fire, emergency response, policy, police, or sheriff personnel.
 - (L) Public library facilities.
 - (c) This section shall apply to any local measure imposing, extending, or increasing a sales and use tax imposed pursuant to the Bradley-Burns Uniform Local Sales and Use Tax Law, a transactions and use tax imposed in accordance with the Transactions and Use Tax Law, or a parcel tax imposed by a local government for those purposes described in subdivision (a) that is submitted at the same election as the measure adding this section.
- Fifth—That Section 3 of Article XIII D thereof is amended to read:
 - SEC. 3. (a) An agency shall not assess a tax, assessment, fee, or charge upon any parcel of property or upon any person as an incident of property ownership except:
- 36 (1) The ad valorem property tax imposed pursuant to Article XIII and Article XIII A.
- 38 (2) Any special tax receiving a two-thirds vote pursuant to Section 4 of Article XIII A or receiving a 55-percent approval pursuant to Section 2.5 of Article XIII C.

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(3) Assessments as provided by this article.

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- (4) Fees or charges for property-related services as provided by this article.
- (b) For purposes of this article, fees for the provision of electrical or gas service are not deemed charges or fees imposed as an incident of property ownership.

Sixth—That Section 18 of Article XVI thereof is amended to read:

SEC. 18. (a) A county, city, town, township, board of education, or school district, shall not incur any indebtedness or liability in any manner or for any purpose exceeding in any year the income and revenue provided for that year, without the assent of two-thirds of the voters of the public entity voting at an election to be held for that purpose, except that with respect to any such public entity that is authorized to incur indebtedness for public school purposes, any proposition for the incurrence of indebtedness in the form of general obligation bonds for the purpose of repairing, reconstructing, or replacing public school buildings determined, in the manner prescribed by law, to be structurally unsafe for school use, shall be adopted upon the approval of a majority of the voters of the public entity voting on the proposition at the election; nor unless before or at the time of incurring such indebtedness provision shall be made for the collection of an annual tax sufficient to pay the interest on such indebtedness as it falls due, and to provide for a sinking fund for the payment of the principal thereof, on or before maturity, which shall not exceed forty 40 years from the time of contracting the indebtedness. A special district, other than a board of education or school district, shall not incur any indebtedness or liability exceeding any applicable statutory limit, as prescribed by the statutes governing the special district as they currently read or may thereafter be amended by the Legislature.

(b) (1) Notwithstanding subdivision (a), any proposition for the incurrence of indebtedness in the form of general obligation bonds for the purposes described in paragraph (3) or (4) of subdivision (b) of Section 1 of Article XIII A shall be adopted upon the approval of 55 percent of the voters of the school district, community college district, county office of education, city, county, city and county, or other special district, as appropriate, voting on the proposition at an election. This subdivision shall apply to a

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proposition for the incurrence of indebtedness in the form of general obligation bonds for the purposes specified in this subdivision only if the proposition meets all of the accountability requirements of paragraph (3) or (4) of subdivision (b), as appropriate, of Section 1 of Article XIII A.

- (2) The amendments made to this subdivision by the measure adding this paragraph shall apply to any proposition for the incurrence of indebtedness in the form of general obligation bonds pursuant to this subdivision for the purposes described in paragraph (4) of subdivision (b) of Section 1 of Article XIII A that is submitted at the same election as the measure adding this paragraph.
- (c) When two or more propositions for incurring any indebtedness or liability are submitted at the same election, the votes cast for and against each proposition shall be counted separately, and if two-thirds or a majority or 55 percent of the voters, as the case may be, voting on any one of those propositions, vote in favor thereof, the proposition shall be deemed adopted.



Assemblymember Cecilia Aguiar-Curry, 4th Assembly District

ACA 1 – 55% Vote for Local Affordable Housing and Public Infrastructure

<u>Assembly Coauthors:</u> Chiu (PC), Berman, Bloom, Bonta, Burke, Chu, Cooper, Eggman,
Frazier, Eduardo Garcia, Gipson, Gloria, Gonzalez, Grayson, Holden, Jones-Sawyer, Kalra, Levine, Low, McCarty,
Mullin, Nazarian, Quirk, Luz Rivas, Robert Rivas, Blanca Rubio, Santiago, Stone, Ting, Weber, Wicks, Wood
<u>Senate Coauthors:</u> Wiener (PC), Beall, Hill, Skinner

SUMMARY

ACA 1 will lower the necessary voter threshold from a two-thirds supermajority to 55 percent to approve local general obligation (GO) bonds and special taxes for affordable housing and public infrastructure projects.

ACA 1 is targeted to the urgent needs of local communities. This measure gives local governments a more realistic financing option to fund an increase in the supply of affordable housing, and to address the numerous local public infrastructure challenges cities, counties, and special districts are facing.

BACKGROUND

The California Constitution requires a two-thirds vote at the local level for both GO bonds and special taxes.

However, local school districts must only achieve 55 percent voter approval for school bonds to fund construction, reconstruction, rehabilitation, replacement of school facilities, furnishing of schools, or the acquisition or lease of real property.

From 2001 to 2013, over 2,200 local revenue measures have been placed before voters concerning school, city, county, or special district taxes or bonds. Majority vote tax measures have proven to be much more likely to pass, while just half of two-thirds vote measures succeeded. School bonds with a 55 percent have been the most successful, with four out of every five passing. In contrast, just half of two-thirds vote measures succeeded. A 55 percent voter threshold for special taxes would have made a dramatic difference. Nearly 80 percent of all two-thirds supermajority measures garnered more than 55 percent of "yes" votes.

1) AFFORDABLE HOUSING NEED

According to the Department of Housing & Community Development (HCD), in the last 10 years California has built an average of 80,000 homes per year, while the need to keep up with the housing need is approximately 180,000 homes per year. There is a shortfall of over one million rental homes affordable to extremely low and very low-income households.

2) LACK OF FUNDING FOR PUBLIC INFRASTRUCTURE

Cities, counties, and special districts face numerous challenges in securing funding for important local public infrastructure projects, including:

<u>Water</u>. Much of the state's water supply, wastewater, and flood control infrastructure is aging. Rebuilding typically requires costly upgrades to meet increasingly high standards for water quality and infrastructure safety. In the last few decades, new mandates on managing stormwater runoff and climate change have added increased costs and heightened levels of management complexity. The water sector has historically relied heavily on locally generated revenues, which means that Proposition 13 (1978), Proposition 218 (1996), and Proposition 26 (2010), have made it increasingly difficult for local agencies to raise funds.

<u>Parks and Recreation</u>. According to the Statewide Comprehensive Outdoor Plan of 2015, 62 percent of Californians live in areas with less than 3 acres of parkland per 1,000 residents (the recognized standard for adequate parks). Additionally, 9 million people do not have a park within a half mile of their home.

Other Local Needs. Our local governments across the state know best what specific priorities matter most in their communities. For some, funding the costs of a new library or other public building is a means to create local engagement and encourage learning. For others, funding the expansion of broadband is a concern that can seem financially impossible. Strained public safety and emergency response resources in many regions could also benefit from much needed investment. Plus, with discussions underway in Washington D.C. about a possible federal infrastructure initiative, the ability to provide matching-dollars for federal grants is critical to being competitive for new grants.

3) IMPACT OF TWO-THIRDS VOTER REQUIREMENT

The California Constitution limits the opportunity for communities to decide to tax themselves to provide funding for local projects that meet goals and laws approved by the majority. One-third of local voters have the power to overrule fiscal decisions.

THIS BILL:

ACA 1 will lower the constitutional vote threshold to 55 percent for both GO bonds and special taxes, when proposed specifically for the construction, reconstruction, rehabilitation, or replacement of public infrastructure, affordable housing, or supportive housing. The bill will also specify requirements for voter protection, public notice, and financial accountability.

In practice, local officials propose a local bond or special tax, and then the voters in that community decide whether they support the idea or not. The voters would still need to overwhelmingly (with 55 percent of the vote) support a bond or special tax in order for it to be approved. ACA 1 will level the playing field and create parity between school districts and cities, counties, and special districts, so that all local governments have a viable financing tool to address community needs. ACA 1 defines "public infrastructure" to include:

- Projects to provide water or protect water quality, sanitary sewer, treat wastewater or reduce pollution from storm water runoff;
- Protect property from impacts of sea level rise;
- Public buildings, including fire and police facilities;
- Parks, open space, and recreation facilities;
- Improvements to transit and streets and highways;
- Flood control;
- Public library facilities;
- Broadband expansion in underserved areas;
- Local hospital construction;
- Public safety buildings, facilities, and equipment;
- Public library facilities.

ACA 1 defines "affordable housing" and "supportive housing" to include:

- Housing developments that provide workforce housing affordable to households earning up to 150% of countywide median income;
- Housing developments that provide housing affordable to lower, low, or very low-income households, as those terms are defined in state law;
- Targeted housing that is linked to services that assist residents in retaining the housing, improving their health status, and maximizing their ability to live and, when possible, work in the community.

This bill proposes an amendment to the California Constitution, which means that if passed by the Legislature, the proposal would then go to the ballot for voter approval during the next statewide election.

SUPPORT:

California Professional Firefighters (cosponsor)

Housing California (cosponsor)

State Building and Construction Trades Council (cosponsor)

California Labor Federation (cosponsor)

Alpine Village-Sequoia Crest Community Services District

American Planning Association California

Association of Bay Area Governments

Association of California Healthcare Districts

Bay Area Council

Bay Area Housing Advocacy Coalition

Bear Valley Community Services District

Beaumont Library District

Beaumont-Cherry Valley Water District

Brooktrails Township Community Services District

Burbank Housing

California Apartment Association

California Association of Council of Governments

California Association of Housing Authorities (CAHA)

California Association of Nonprofits

California Association of Recreation & Park Districts

California Association of Sanitation Agencies

California Coalition for Rural Housing

California Contract Cities

California Fire Chiefs Association

California Housing Consortium

California Housing Partnership

California Library Association

California Library Services Board

California Nurses Association

California Park & Recreation Society

California Rural Legal Assistance Foundation (CRLAF)

California Special Districts Association

California State Association of Counties (CSAC)

California State Association of Electrical Workers

California State Council of Laborers

California State Pipe Trades Council

California Transit Association

California State Treasurer, Fiona Ma

Cameron Park Community Services District

Chicano Federation of San Diego County

Chico Area Recreation and Park District

Chino Valley Fire District

Cities Association of Santa Clara

City of Alameda

City of Albany

City of Arvin

City of Burbank

City of Camarillo

City of Ceres

City of Chowchilla

City of Davis

City of East Palo Alto

City of Emeryville

City of Goleta

City of Gustine

City of Laguna Beach

SUPPORT (continued)

City of Lathrop

City of Lodi

City of Long Beach

City of Manteca

City of Marin

City of Merced

City of Milpitas

City of Moorpark

City of Napa

City of Novato

City of Oakland

City of Oceanside

City of Placentia

City of Ripon

City of Riverbank

City of San Luis Obispo

City of Santa Monica

City of Stockton

City of Ventura

City of Walnut Creek

City of West Hollywood

City/County Association of Governments of San Mateo

County

Coalition for a New Community Library and Resource Center

Conejo Recreation District

County Mono

County of Marin

County of Monterey

County of Napa

County of Santa Clara

County of Solano

County of Yolo

Crestline Sanitation District

Cucamonga Valley Water District

Desert Recreation District

EAH Housing

East Bay for Everyone

East Bay Housing Organizations

East Bay Municipal Utilities District

East Bay Regional Park District

East Contra Costa Fire Protection District

Eden Housing

Environmental Defense Fund

Fallbrook Public Utility District

Fallbrook Regional Health District

Feather River Recreation and Park District

Fire Districts Association of California

Foundation for Monterey County Free Libraries

Fresno Mosquito and Vector Control District

Fulton-El Camino Recreation and Park District

Goleta West Sanitary District

Greater Merced Chamber of Commerce

Habitat for Humanity East Bay/Silicon Valley

Hayward Area Recreation and Park District

International Union of Elevator Constructors

International Union of Operating Engineers

League of California Cities

League of Women Voters of California

Los Angeles County Metropolitan Transportation Authority

Marin County Transit District

Marin County Council of Mayors and Councilmembers

Metropolitan Transportation Commission Midpeninsula Regional Open Space District

MuniServices

Non-Profit Housing Association of Northern California

North Bay Leadership Council

North County Fire Protection District North Tahoe Fire Protection District Oceano Community Services District Olivenhain Municipal Water District Orange County Cemetery District

Palomar Health

Palos Verdes Library District

Pleasant Valley Recreation and Park District

Professional Engineers in California Government (PECG)

Salinas Valley Memorial Healthcare System

San Diego City Council President, Georgette Gómez

San Diego Habitat for Humanity

San Joaquin County Hispanic Chamber of Commerce

San Mateo County Transit District (SamTrans)

San Ramon Valley Fire Protection District

Santa Clara Valley Water District
Santa Ynez Community Services District
Shafter Parks and Recreation District

Silicon Valley @ Home

Silicon Valley Leadership Group

Solano Irrigation District

Solano Transportation Authority

South Coast Water District

Southern California Association of NonProfit Housing SPUR (San Francisco Bay Area Planning and Urban Research

Association)

Rural County Representatives of California (RCRC)

Stege Sanitary District The Two Hundred

Town of Discovery Bay Community Services District

Town of Yountville United Contractors

Urban Counties of California Ventura Council of Governments

Western Center on Law and Poverty

Western States Council Sheet Metal, Air, Rail, and

Transportation

ARLETA NEIGHBORHOOD COUNCIL

Community Impact Statement

September 5, 2023

RE: Assembly Constitutional Amendment 1

Dear Councilmembers/elected officials:

The Arleta Neighborhood Council *does not* support <u>ACA-1</u>. The aim of this bill is to nullify the People's Initiative to Limit Property Taxation, otherwise known as 1978's Proposition 13 and Article XIII A in the California Constitution. ¹

ACA-1 reads:

That Section 2.5 is added to Article XIII C thereof, to read . . . a parcel tax imposed by a local government for the purpose of funding the construction, reconstruction, rehabilitation, or replacement of public infrastructure, affordable housing, or permanent supportive housing for persons at risk of chronic homelessness, including persons with mental illness, or acquisition or lease of real property for public infrastructure, affordable housing, or permanent supportive housing for persons at risk of chronic homelessness, including persons with mental illness, is subject to approval by **55-percent** of the voters in the local government voting on the proposition... (Proposed Cal. Cons. Art. XIII C Section 2.5(a)).²

Section 2.5 in Article XIII C as partially shown above and below does not exist yet in the California Constitution.³

SEC. 2. Local Government Tax Limitation. Notwithstanding any other provision of this Constitution:

(a) All taxes imposed by any local government shall be deemed to be either general taxes or special taxes. Special purpose districts or agencies, including school districts, shall have no power to levy general taxes.

(b) No local government may impose, extend, or increase any general tax unless and until that tax is submitted to the electorate and approved by a majority vote. A general tax shall not be deemed to have been increased if it is imposed at a rate not higher than the maximum rate so approved. The election required by this subdivision shall be consolidated with a regularly scheduled general election for members of the governing body of the local government, except in cases of emergency declared by a unanimous vote of the governing body.

(c) Any general tax imposed, extended, or increased, without voter approval, by any local government on or after January 1, 1995, and prior to the effective date of this article, shall continue to be imposed only if approved by a majority vote of the voters voting in an election on the issue of the imposition, which election shall be held within two years of the effective date of this article and in compliance with subdivision (b).

(d) No local government may impose, extend, or increase any special tax unless and until that tax is submitted to the electorate and approved by a two-thirds vote. A special tax shall not be deemed to have been increased if it is imposed at a rate not higher than the maximum rate so approved.

(Sec. 2 added Nov. 5, 1996, by Prop. 218. Initiative measure.)

Figure 1. Section 2 of Article XIII C as added to the California Constitution on November 5, 1996. Date: September 2, 2023.

Lets illustrate the threshold changes. Let us entertain that there are 100 people that the state needs to tax but at the moment Article XIII A, of the California Constitution, requires 2/3 (two-thirds) of that group to approve the tax. That means 66 people of the 100 persons need to approve the tax increase. **ACA-1 lowers the threshold to 55%** and in our example above that means 55 persons just need to approve the tax increase. How does this not render Proposition 13 invalid?

DRAFT
September 5, 2023
x Yea x No x Absent x Abstain

 $^{^{1} \} https://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=CONS\&division=\&title=\&part=\&chapter=\&article=XIII\%20A$

² https://leginfo.legislature.ca.gov/faces/billNavClient.xhtml?bill_id=202320240ACA1

https://leginfo.legislature.ca.gov/faces/codes_displayText.xhtml?lawCode=CONS&division=&title=&part=&chapter=&article=XIII%20C

Undoubtedly, this allows for easier approval of taxes upon: homeowners, renters, and businesses at a time when inflation is high (just as it was in the 1970s) and Californians still have some of the most burdensome taxes in the nation. However, **people are leaving the state of California to more affordable and safer places to live** as the state has made it clear that it will not defend Californians, protect businesses against burglary from "where the value of the property that is taken or intended to be taken does not exceed nine hundred fifty dollars (\$950)" (Cal. Penal Code § 459.5), ⁴ taxes remain high, and instead the state rewards criminals "with a get out of jail free card" to continue to commit the same crime, and other crimes, over and over and over again instead of seeking justice for Californians who have been victims of crimes by both repeat offenders and first-time offenders. With homelessness out of control in the City of Los Angeles should Angelenos have to pay more in taxes for a problem that has only increased since even before Mayor Garcetti's administration and still with no end in sight or guaranteed results in reducing/fixing the problem with previously authorized taxation measures on the matter?

Tax increases impact all Californians. Let us say a homeowner bought a property to live in for \$70,000 in 1975 in Westchester, City of Los Angeles, and now in 2023 that same property is valued at \$1.5 million with the same homeowner in it. Had Proposition 13 not been initiated and approved by voters where it limits property taxes to one percent (1%) of the full cash value, as shown in the 1975-1976 assessor tax bill, in today's market that valuation could potentially be a tax bill of \$15,000 at the minimum. The fact that Californians had to fight for this legislation back then indicates that California's governments where taxing property owners relentlessly.

What is not being pointed out either is that **renters will also absorb the tax increases** because the landlords will just pass on the added costs to their tenants **in the form of rental increases**. Or are landlords going to gleefully subtract the costs from their rental gains? Will landlords ever bring down rental prices to anything less than \$1,500 in Los Angeles ever again with ACA-1 passing, even if more housing is built and crammed into single-family zoned neighborhoods? Will there be enough renters with good paying jobs to pay for those rents?

If businesses have to pay more in taxes the same business will also have to pass on those tax increases to its customers. For example, the majority of people buy groceries at a supermarket but if taxes are increased upon a corporation, like a supermarket, is the supermarket going to pay the tax increase from its profit margins or tack on the extra costs to the items it sells?

Assembly Constitutional Amendment 1 grossly impacts Arleta and all communities and cities of the State of California. The Arleta Neighborhood Council opposes ACA-1 and it requests that the City of Los Angeles Council, the Mayor, and other elected officials communicate with State representatives to oppose this bill.

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The Arleta Neighborhood Council

DRAFT
September 5, 2023
x Yea x No x Absent x Abstain

⁴ https://leginfo.legislature.ca.gov/faces/codes_displaySection.xhtml?lawCode=PEN§ionNum=459.5.

ARLETA NEIGHBORHOOD COUNCIL

September 19, 2023

RE: Council File 23-1200-S130

Appointment of Jamie York to the City Ethics Commission

Honorable Members of the City Council:

The city council's vote to reject Ms. Jamie York's appointment to the Ethics Commission on Friday, August 18, 2023, did not give members of the public the opportunity to listen to council members' discussion on the subject nor to hear input from members of the public for and against the Ethics Commission candidate.

Aside from the *no-go* on the candidate Ms. York has not only the support of the Reseda Neighborhood Council where she served as its President but she also has the support of various members of the public outside the Reseda Neighborhood Council and that *speaks volumes*.

Given Ms. York's experience with the neighborhood council system, Neighborhood Council Budget Advocates, the San Fernando Valley Council of Governments, a driving force regarding the Municipal Lobbying Ordinance (Council File 22-0560), and evidently multiple experience with various political campaigns, her resume attests to her actually being a true public servant the City of Los Angeles deserves and needs.

Absent an exchange of statements by city council members on Ms. York's nomination Angelenos do not know the reasoning for the rejection of the candidate to the Ethics Commission, therefore, the public should be given another opportunity to hear the nominee's own words at a future city council date for another Ethics Commission candidacy reconsideration.

Thank you for your time and service to the City of Los Angeles.

The Arleta Neighborhood Council